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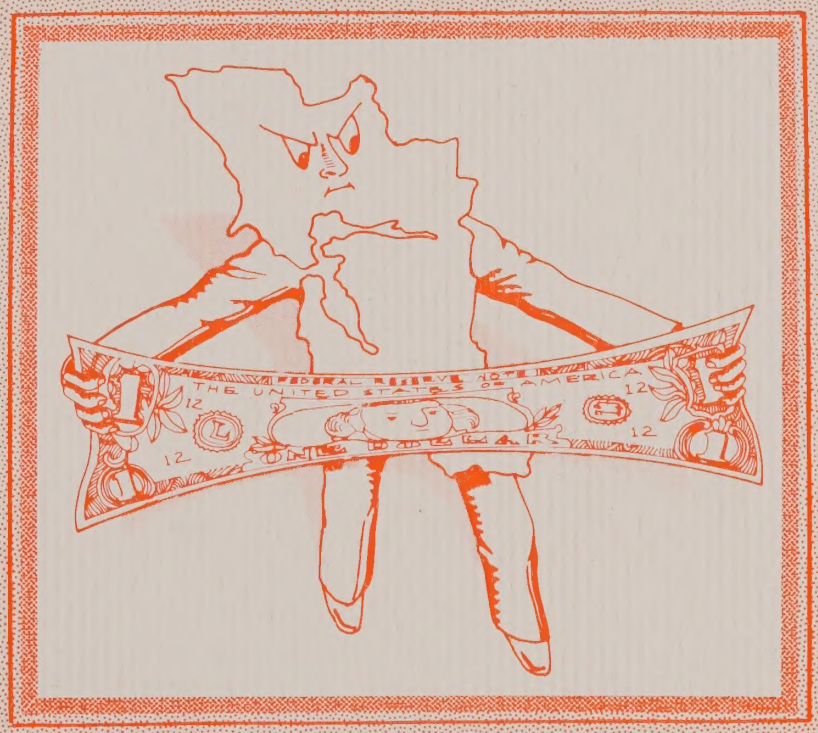
Proposed

BUDGET AND WORK PROGRAM



Fiscal Year 1993-94

ABAG

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ASSOCIATION OF BAY AREA GOVERNMENTS

Proposed

BUDGET AND WORK PROGRAM

Fiscal Year 1993-94

This Budget and Work Program was prepared under the direction of
ABAG Executive Director Revan Tranter, with primary assistance from
Joseph Chan, Cathryn Hilliard, Eugene Leong, Marcia Loss, José Rodriguez, and Hing Wong.

1-21-93

FINANCE & PERSONNEL COMMITTEE

Supervisor Mary King (Alameda County), Chairperson
Supervisor Bill Carroll (Solano County)
Supervisor Rod Diridon (Santa Clara County)
Councilmember Paul Kloecker (Gilroy)
Councilmember Dick Spees (Oakland)

Ex-Officio Members:

Mayor Gary Falati, Chairperson (Fairfield)
Supervisor Tom Torlakson, Vice President (Contra Costa County)
Supervisor Mary Griffin, Immediate Past President

2/18/93

ABAG
ASSOCIATION OF BAY AREA GOVERNMENTS
Mailing Address: ■ P.O. Box 2050 ■ Oakland, CA 94604-2050

January 21, 1993

President Falati and Members of the
Executive Board
Association of Bay Area Governments

Ladies and Gentlemen:

Budget Message, 1993-94

For the second year in succession, I'm recommending no increase in membership fees or per capita dues. Times are tough all around, and may get worse before they get better. ABAG has always run the tightest ship possible, so that our share of the average local government budget is now only half what it was 15 years ago.

Despite layoffs of two managers and massive cost-cutting initiated by our staff, we ended the last fiscal year with a deficit. This year we are striving even harder to break even, and--based on today's best estimates--I am presenting a balanced budget for the next fiscal year. My major regret is that this has to be achieved at the expense of the remaining hard-working and creative staff.

The Association is not standing still. The tinted four-page attachment highlights some of the work going on here. Programs which didn't exist a few years ago but now save our members and their taxpayers large sums of money--such as the Pooled Liability Assurance Network (ABAG PLAN), workers' compensation administration, and financial services--continue to improve and to serve more members. The Bay Trail has now reached 160 miles on its way to a 400-mile total.

In the planning field, we have begun to adopt more of an advocacy role than in recent years. Sustained work by members of our Regional Planning and Legislation & Governmental Organization committees has created three goals for ABAG next year:

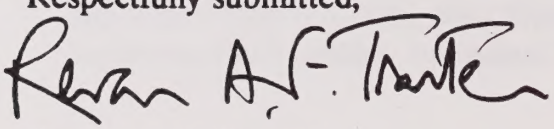
(a) reforming CEQA to eliminate expensive, unnecessary and repetitive documentation and procedures;

(b) revamping the fair-share housing process to encourage and reward housing production, and take into account local conditions and economic realities; and

(c) achieving a system of bottom-up subregional planning that would be the linchpin for interjurisdictional coordination, guided by overall regional conservation and development strategies.

Thus I hope it will be possible next year not only to expand our cost-saving service programs, but also to achieve an improved system of planning in the region. With around a quarter of a million people (most of them born here) added to our Bay Area population every three years, it would be foolish to continue with business as usual. We can do a lot better than that.

Respectfully submitted,



Revan A. F. Tranter
Executive Director

Summary of ABAG Services and Accomplishments

OUR MEMBERS GET HIGH-CALIBER SERVICES AND PROGRAMS

In 1992:

- ABAG membership reached an all-time high, counting all nine counties and 98 of the region's 100 cities. The City of American Canyon and the Town of Windsor, both newly incorporated, joined ABAG, and the City of Rio Vista rejoined after a 25-year break.

- More than $34 million went to help local jurisdictions finance their projects. In addition, through the Finance Authority for Non-Profit Corporations, ABAG helped counties and cities provide some $16 million in financing to not-for-profit agencies offering services in their communities. Cumulatively, ABAG's Financial Services programs have provided local jurisdictions with nearly a quarter of a billion dollars for projects, such as buildings and equipment.

- Some $2.1 million was paid out to local cities by ABAG's PLAN Corporation, representing an equity surplus. A reward to cities for managing their risk well in the insurance pool, equity returns in the last three years have totalled more than $5.7 million. In the past year, ABAG PLAN's membership grew by two new cities — Burlingame and Half Moon Bay. If American Canyon is admitted in May, 1993, as recommended, membership will total 29, the largest in Northern California.

- The ABAG PLAN Corporation spearheaded an effort to cut losses suffered by member cities from police liability claims. The two-pronged strategy included a Bay Area police chiefs' summit, held in the spring of 1992, and an audit of member police departments to improve procedures, currently under way. It also expanded its self-funded property insurance program.

- The Workers' Compensation service made noteworthy strides, adding the cities of Cupertino, Gilroy and Millbrae to the list of public agencies whose programs it administers. Altogether, 16 agencies save money by having ABAG administer their workers' comp claims and provide information on better cost management. Among services provided in the past year was a series of informational seminars focused on timely issues, such as dealing with psychiatric stress claims and understanding the new fraud statutes. The program was awarded a $50,000 grant by the State to develop a training manual on how to reduce Carpal Tunnel Syndrome. Workers' Comp Manager Alexis Rankin Popik was selected as a finalist in a statewide efficiency in government competition.

- *Projections 92,* the latest in ABAG's biennial forecasts for the region, and a *Recession Update,* were produced by the Regional Data Center. The forecasts incorporate the latest Census and economic data, including the impact of the economic downturn on projected jobs and employed residents. In addition, the Data Center continuously assembled and released

Census figures to local governments as soon as they became available. Workshops explaining the stream of Census data were well attended by local officials. The Data Center released a short-term economic forecast and the long-term projections at separate conferences.

- The ABAG General Assembly in October overwhelmingly adopted a Platform on Growth Management. It was developed in a series of three General Assemblies and by the Legislation and Governmental Organization Committee, expanded specifically to deal with the issue. The Platform endorses 15 principles on a coordinated/integrated planning process, local, subregional and regional responsibilities, consolidation of single-purpose agencies, conflict resolution, fiscal reform, and housing.

- The Regional Planning Committee created subcommittees to work on reforming California's Environmental Quality Act and housing needs law, and implementing subregional planning. The goal is to make local government work better by saving money, reducing redundant or unnecessary documentation and procedures, rewarding jurisdictions for producing housing, and giving cities and counties leeway to form subregional strategies and the tools to carry them out.

- Through the Joint Air Quality Policy Committee, ABAG represented the concerns of cities and counties in the final Clean Air Plan required by the State. ABAG officials also voiced these views before members of the California Air Resources Board. Work also began on developing the State Implementation Plan required by the Federal Clean Air Act.

- The Hazardous Waste Capacity Allocation Committee succeeded in getting all nine Bay Area counties to adopt the Regional Capacity Allocation Plan, a blueprint for managing hazardous waste to the year 2000. The committee also continued to work with the State to get county hazardous waste plans approved and to ensure that no plans would be jeopardized after the Stateannounced in September that it would stop reviewing them.

- ABAG's Earthquake Preparedness Program identified the impact of future earthquakes on the the region's housing supply, city by city. It predicted that some 57,000 housing units in the Bay Area would be "red-tagged" as unsafe or uninhabitable following a magnitude 7.5 tremor along the entire length of the Hayward Fault. It also provided data and analyses on age, income, ethnicity, language spoken, and other demographic characteristics to the Red Cross to improve its ability to better serve diverse populations following disasters.

- ABAG staff authored a comprehensive handbook for local governments on seismic retrofit incentive programs. Designed to help local jurisdictions develop their own programs, the handbook provides extensive case studies from 17 California cities. It also includes a discussion of possible financing sources, California's legislative activity in this area, and an analysis of liability considerations. Half-day workshops were held to assist cities and counties to develop seismic retrofit incentive programs for owners of seismically hazardous structures.

- One year after the deadly East Bay hills firestorm, ABAG's Conference Services, with theEast Bay Municipal Utility District, organized "The Political Firestorm: Minimizing the Impact of

the 'Fire of the Future' in Your Backyard." Local officials from throughout the state attended the one-day conference, to draw lessons from the firestorm experiences of Oakland and Berkeley.

- HAZMACON 92 convened for the ninth year. Now the nation's most extensive conference and tradeshow on hazardous materials management, HAZMACON continues to draw the industry's professionals and leading experts, as well as government representatives, for technical workshops, exhibits, demonstrations and training sessions.

- The Pacific Recyclers Expo entered its second year. Devoted entirely to waste recycling and minimization, the conference and exposition provided practical information on how to conform to State law requiring a 50 percent reduction in each community's solid waste stream by the year 2000. The Pacific Recyclers Expo will be held in San José in 1993, with HAZMACON 93.

- The ABAG Training Center began offering quarterly hazardous waste operations training for local governments, as well as continuing to provide a wide array of specialized training on land use, financing, hazardous waste and environmental issues.

- The San Francisco Bay Trail added 15 miles to its planned 400-mile route, sponsored the second annual BayCycle Classic bicycle event, and held four public forums around the region. The Bay Trail Project was originally planned and is now staffed by ABAG.

- The five-year San Francisco Estuary Project issued its draft Comprehensive Conservation and Management Plan. ABAG continued to provide support and office space for this joint EPA, State and regional venture. Local elected officials have been represented on the Management Committee. Public hearings on the draft plan were held in the fall.

- ABAG continued to staff the Association of Bay Area Health Officials, a consortium of health directors from around the region. It is administering monies from the tobacco tax fund to promote non-tobacco sources of sponsorship for community programs.

WE ARE YOUR REGIONAL PLANNING AGENCY

- ABAG, owned and operated by the Bay Area's local governments, has been designated by the State as the regional planning agency for the Bay Area.

- The State uses ABAG's population/housing/employment projections in determining certain project grants and allocations. We work carefully with our members to prepare these figures.

- The Housing Needs Determination is produced as required by State law to provide local jurisdictions with important information for their housing goals. In the past few years, ABAG has intervened to defend its members' housing plans before the State Housing & Community Development agency. An ABAG subcommittee is developing a proposal to improve the State's housing law and re-orient it to encourage and reward local housing production.

- By Federal law and State designation, ABAG is the regional water quality planning agency and co-lead agency for Federal air quality planning in the Bay Area. ABAG works with the Bay Area Air Quality Management District and the Metropolitan Transportation Commission to develop regionwide air quality plans.

- ABAG is the State-designated Areawide Clearinghouse for review of Federal grant applications.

- Our planning work is wide-ranging and includes hazardous waste management, earthquake preparedness, and Bay Trail implementation, as well as training and conference services to assist cities and counties in these areas.

WE PROTECT LOCAL CONTROL

The ABAG General Assembly adopted, by an overwhelming majority, a 15-point Platform on Growth Management that includes these two points:

- The planning process in California should be broadly coordinated and integrated at the State, regional, subregional and local levels. Regional, subregional and local planning will be most effective if the State first coordinates its oversight so as to provide clear and consistent planning-related goals and programs. A primary focus should be on reorganization of responsibilities for efficiency and on consolidation and streamlining at all levels. The process for achieving this integration should be derived with input from all levels of government.

- Governance is handled best at the closest level to the governed. Thus the planning process should be structured so that local issues are handled locally in General Plans, subregional issues are handled at a county or other subregional level and regional issues only are handled at the regional level. Moreover, greater efficiency and effectiveness in the planning process is desired, not a new layer on top of existing agencies.

These points encapsulate the approach ABAG is taking to protect the interests of local governments in the rapidly changing political environment of California.

FINANCIAL HIGHLIGHTS

ABAG FISCAL YEAR 1993-94 OPERATING BUDGET
REVENUES AND EXPENDITURES
FOR FISCAL YEARS 1991-92, 1992-93 AND 1993-94

REVENUE SUMMARY (See next page for details)	1991-92 ACTUAL	1992-93 ESTIMATED	1993-94 PROPOSED
Federal Contracts	1,184,677	1,738,141	1,571,823
State Contracts	330,242	356,834	268,000
Other Contracts	875,118	853,103	788,073
Service Programs	2,646,090	3,177,430	3,173,000
Membership Dues	922,199	941,944	948,893
Total Revenues	**5,958,326**	**7,067,452**	**6,749,789**
EXPENSES			
Salaries and benefits	3,246,539	3,550,000	3,680,000
Legal and sub-contractors	1,058,984	1,395,640	1,100,000
Equipment and supplies	157,960	180,000	150,000
Outside printing	264,586	370,000	340,000
Conference and meeting	184,405	330,000	330,000
Depreciation	270,256	275,000	275,000
Interest	152,878	125,000	120,000
Building maintenance	124,703	170,000	180,000
Utilities	34,369	36,000	45,000
Postage	119,426	200,000	180,000
Telephone	79,260	75,000	80,000
Insurance	77,659	70,000	75,000
Other	244,987	271,500	180,000
Total Expenses	**6,016,013**	**7,048,140**	**6,735,000**
Surplus (Deficit)	**(57,687)**	**19,312**	**14,789**

ABAG FISCAL YEAR 1993-94 OPERATING BUDGET
DETAILS OF REVENUES
FOR FISCAL YEARS 1991-92, 1992-93 AND 1993-94

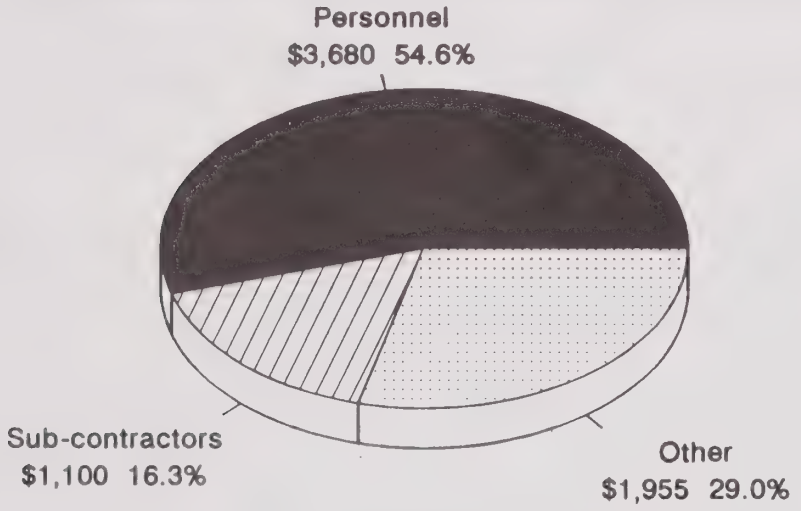
REVENUES	1991-92 ACTUAL	1992-93 ESTIMATED	1993-94 PROPOSED
FEDERAL CONTRACTS			
EPA 205(j)	36,296	47,042	60,000
EPA - SFEP	591,586	987,481	800,000
MTC - FTA	103,778	122,866	104,304
MTC - FHWA	405,440	571,515	607,519
NSF	9,296	0	0
FEMA	38,281	9,237	0
Subtotal	***1,184,677***	***1,738,141***	***1,571,823***
STATE CONTRACTS			
BAREPP (OES)	167,834	88,532	100,000
OSHA	0	50,000	0
DHS	162,408	218,302	168,000
Subtotal	***330,242***	***356,834***	***268,000***
OTHER CONTRACTS			
MTC - TDA	466,794	478,323	495,573
MTC - Bay Trail	96,561	123,585	120,000
SCAQMD	11,508	0	0
Hazardous Waste MOU Committee	57,384	57,000	57,000
Earthquake/Hazardous Materials	28,000	15,000	10,000
BAAQMD	33,473	38,500	38,500
ABAHO	67,000	65,695	67,000
Private Sector Foundations	114,398	75,000	0
Subtotal	***875,118***	***853,103***	***788,073***
SERVICE PROGRAMS			
Data Center	128,214	140,000	80,000
Publications	36,931	15,000	20,000
Training	98,144	125,000	100,000
HAZMACON/Recycling	716,254	1,180,000	1,140,000
Baycycle	59,270	0	0
Financial Services	130,989	75,000	100,000
Workers Comp/Benefits Trust	580,861	750,440	800,000
ABAG PLAN Corp.	673,703	738,000	750,000
Conference Services	27,363	30,000	30,000
Other	194,361	123,990	153,000
Subtotal	***2,646,090***	***3,177,430***	***3,173,000***
MEMBERSHIP DUES			
ABAG Dues (local and cooperating)	922,199	941,944	948,893
TOTAL REVENUES	**5,958,326**	**7,067,452**	**6,749,789**

ABAG OPERATING BUDGET
FISCAL YEAR 1993-94

EXPENSES BY PROGRAM AREA	REVENUE SOURCES					
	Total Expenses	Federal Contracts	State Contracts	Other Contracts	Services Programs	Membership Dues	Total Revenues
REGIONAL PLANNING							
Information and Data Analysis	598,771	474,549		124,222			598,771
Planning Services	433,625	237,274		196,351			433,625
Air Quality	38,500			38,500			38,500
Bay Trail Implemention	170,000			120,000		50,000	170,000
San Francisco Estuary	850,000	800,000				50,000	850,000
Erosion Control	80,000	60,000				20,000	80,000
Earthquake/Hazardous Waste	67,000			67,000			67,000
Subtotal	***2,237,896***	***1,571,823***	***0***	***546,073***	***0***	***120,000***	***2,237,896***
EDUCATION SERVICES							
Training Center	100,000				100,000		100,000
HAZMACON	740,000				740,000		740,000
Pacific Recyclers Expo	400,000				400,000		400,000
Other Conferences	30,000				30,000		30,000
Subtotal	***1,270,000***	***0***	***0***	***0***	***1,270,000***	***0***	***1,270,000***
OTHER SERVICE PROGRAMS							
Data Center/Publications	100,000				100,000		100,000
BAREPP (OES)	100,000		100,000				100,000
Financial Services	100,000				100,000		100,000
ABAG PLAN Corp.	800,000				800,000		800,000
Workers' Compensation	750,000				750,000		750,000
Health Programs	235,000		168,000	67,000			235,000
Subtotal	***2,085,000***	***0***	***268,000***	***67,000***	***1,750,000***	***0***	***2,085,000***
LEGISLATIVE & SUPPORT SERVICES							
Public Affairs	325,000			25,000		300,000	325,000
Intergovernmental Coordination	150,000			150,000			150,000
Legislation	50,000					50,000	50,000
Subtotal	***525,000***	***0***	***0***	***175,000***	***0***	***350,000***	***525,000***
AGENCY ADMINISTRATION	617,104				153,000	478,893	631,893
Total	**6,735,000**	**1,571,823**	**268,000**	**788,073**	**3,173,000**	**948,893**	**6,749,789**

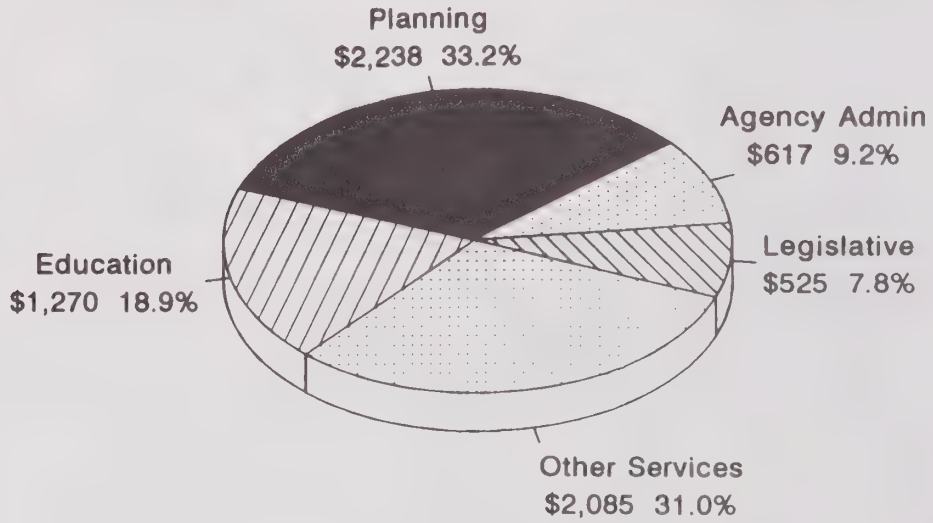
ABAG OPERATING BUDGET
EXPENSES ($'000) FY 93-94

Breakdown By Expense Category



Total $6,735

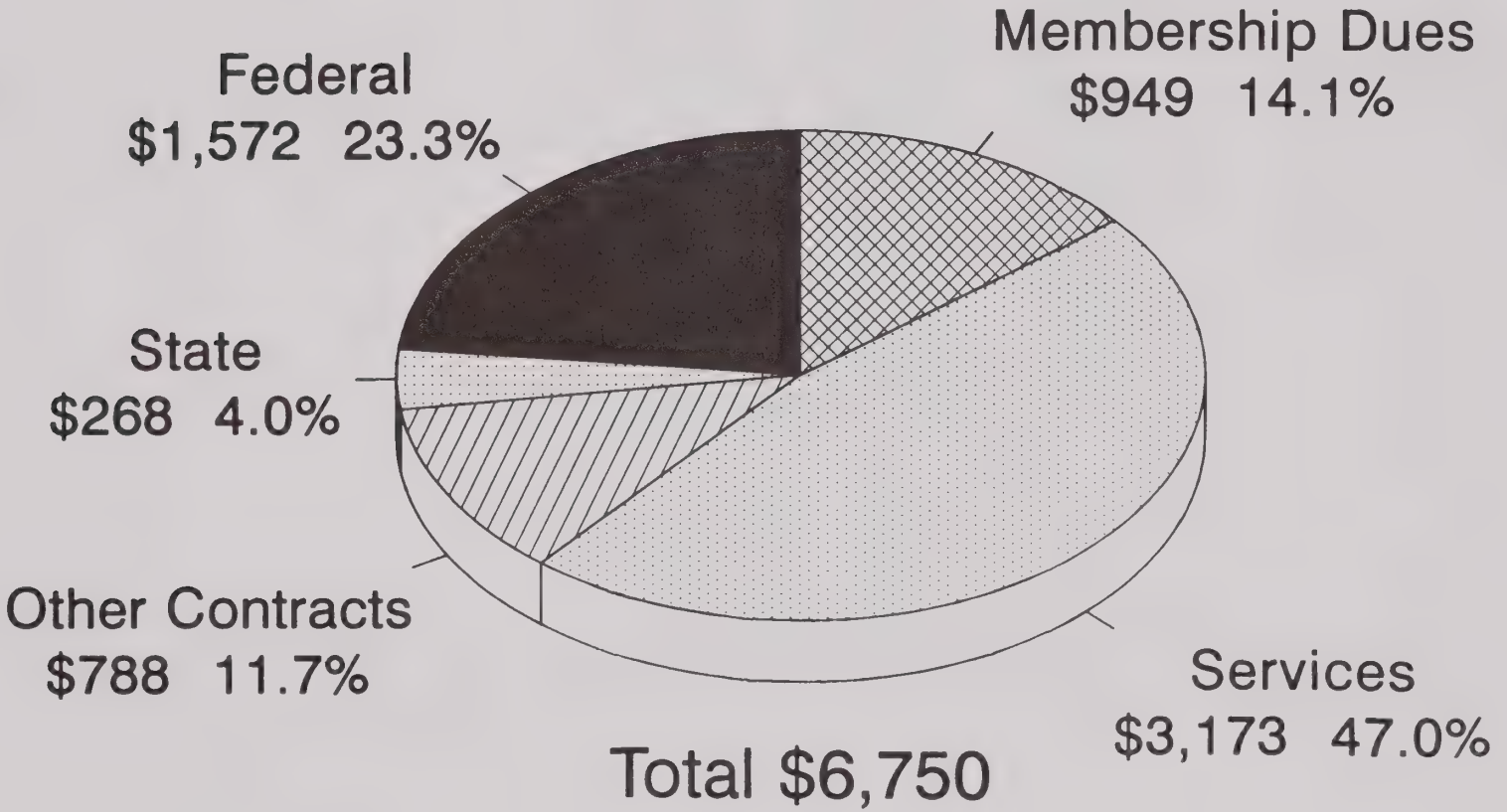
Breakdown By Program Area



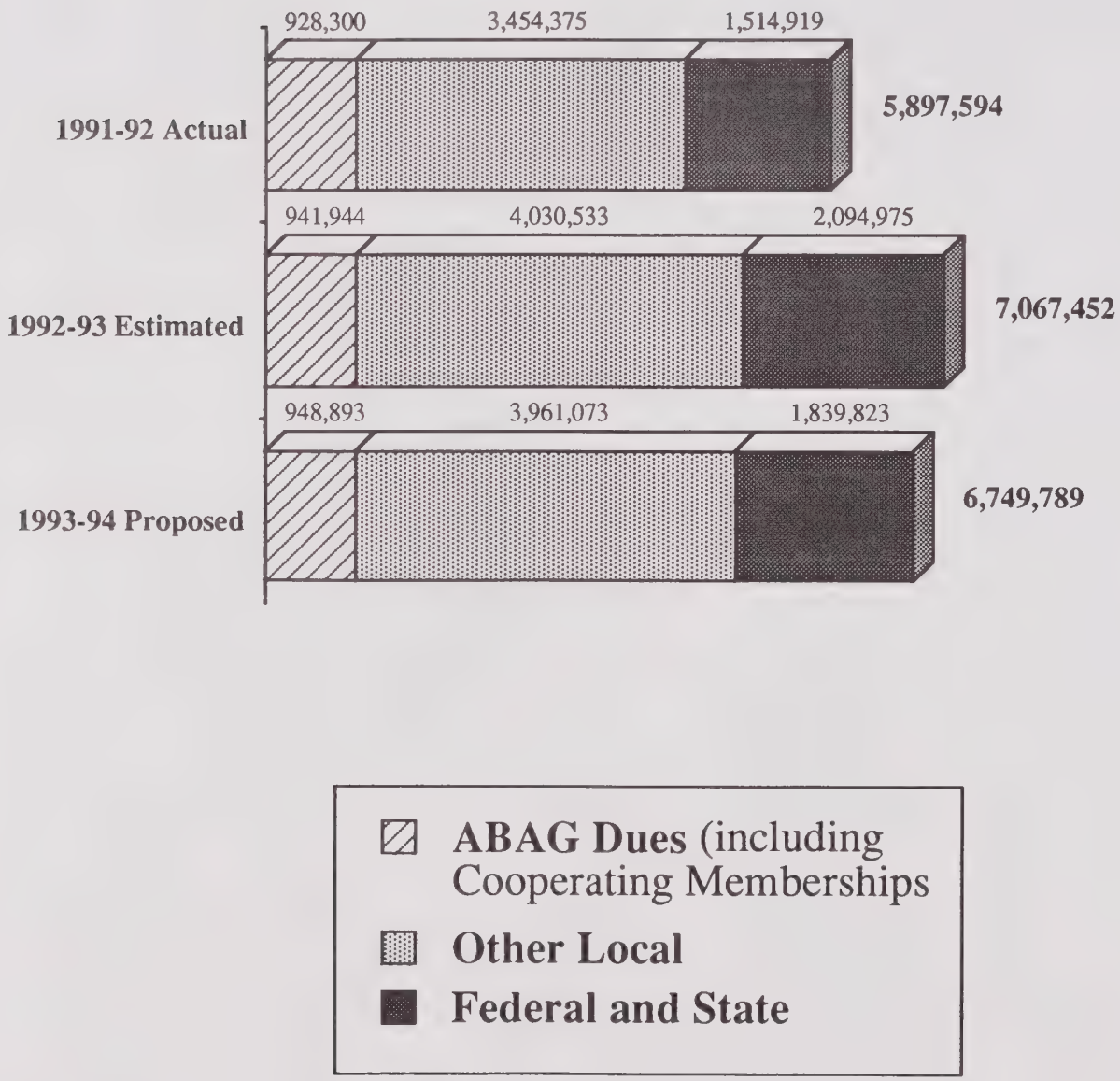
Total $6,735

ABAG OPERATING BUDGET

REVENUES ($'000) FY 93-94



COMPARISION OF REVENUES BY FUNDING SOURCE
FY 1991-92, FY 1992-93, FY 1993-94



PROPOSED FY 1993-94
SCHEDULE OF ASSESSMENTS

Assessments

"The annual assessment for members of the Association shall be based upon population as determined by the State Controller in making the most recent allocation to cities and counties pursuant to California Revenue and Taxation Code Section 11005, except that, beginning in 1987-88, in the case of newly incorporated cities, until such time as an official census is conducted and population established therewith, the population as estimated by the Executive Director shall be used for assessment purposes." [ABAG Bylaws, Article IX.D.]

Annual Membership Fee

"The membership fee shall be uniform for all members of the Association and shall not be less than $10.00 per month or $120 per year." [ABAG Bylaws, Article IX.F.]

PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $300 MEMBERSHIP FEE)

JURISDICTION	POPULATION 12-17-92	1992-93 ADOPTED DUES	1993-94 PROPOSED DUES
COUNTY OF ALAMEDA	1,313,332	$76,731	$77,807
Alameda	80,815	$8,974	$9,328
Albany	16,682	$2,172	$2,202
Berkeley	104,156	$11,619	$11,708
Dublin	25,162	$2,977	$3,168
Emeryville	6,018	$969	$986
Fremont	177,474	$16,911	$17,133
Hayward	118,165	$12,525	$12,744
Livermore	59,393	$6,875	$7,014
Newark	38,467	$4,640	$4,685
Oakland	377,898	$28,163	$28,229
Piedmont	10,831	$1,516	$1,535
Pleasanton	52,584	$6,183	$6,279
San Leandro	69,477	$7,998	$8,104
Union City	55,497	$6,494	$6,594
COUNTY OF CONTRA COSTA	836,871	$51,623	$52,554
Antioch	66,582	$7,561	$7,791
Brentwood	8,796	$1,241	$1,303
Clayton	8,018	$1,203	$1,214
Concord	112,970	$12,306	$12,360
Danville	32,951	$3,869	$4,056
El Cerrito	23,055	$2,921	$2,928
Hercules	18,123	$2,311	$2,366
Lafayette	23,561	$2,986	$2,986
Martinez	32,418	$3,954	$3,996
Moraga	16,317	$2,116	$2,160
Orinda	16,872	$2,197	$2,223
Pinole	18,087	$2,233	$2,253
Richmond	92,594	$10,249	$10,600
San Pablo	26,404	$3,244	$3,310
San Ramon	36,196	$4,398	$4,426
Walnut Creek	61,962	$7,188	$7,292

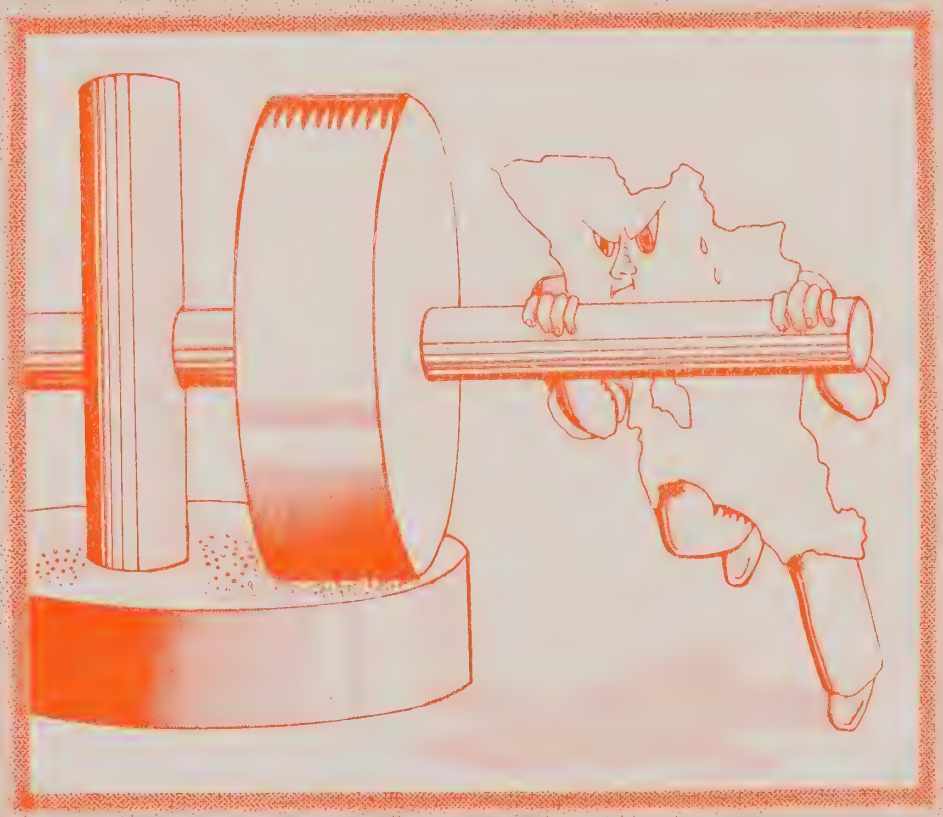
PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $300 MEMBERSHIP FEE)

JURISDICTION	POPULATION 12-17-92	1992-93 ADOPTED DUES	1993-94 PROPOSED DUES
COUNTY OF MARIN	237,022	$20,575	$20,762
Belvedere	2,177	$547	$548
Corte Madera	8,353	$1,250	$1,252
Fairfax	7,080	$1,101	$1,107
Larkspur	11,741	$1,574	$1,638
Mill Valley	13,217	$1,796	$1,807
Novato	48,636	$5,781	$5,845
Ross	2,174	$546	$548
San Rafael	50,891	$5,969	$6,096
Sausalito	7,248	$1,122	$1,126
Tiburon	7,798	$1,176	$1,189
COUNTY OF NAPA	114,813	$12,338	$12,496
American Canyon	8,100	$1,178	$1,223
Calistoga	4,552	$813	$819
Napa	64,359	$7,400	$7,551
St. Helena	5,095	$871	$881
Yountville	3,392	$679	$687
CITY & COUNTY OF SAN FRANCISCO			
County	728,730	$46,716	$46,823
City		$46,716	$46,823
COUNTY OF SAN MATEO	670,084	$43,036	$43,714
Atherton	7,196	$1,117	$1,120
Belmont	24,721	$3,062	$3,118
Brisbane	3,051	$640	$648
Burlingame	27,305	$3,379	$3,413
Colma	1,147	$430	$431
Daly City	96,653	$10,760	$11,039
East Palo Alto	24,332	$3,360	$3,074
Foster City	28,704	$3,523	$3,572
Half Moon Bay	9,881	$1,385	$1,426
Hillsborough	10,880	$1,523	$1,540
Menlo Park	28,871	$3,537	$3,591
Millbrae	20,791	$2,636	$2,670
Pacifica	38,557	$4,616	$4,695
Portola Valley	4,221	$778	$781
Redwood City	68,714	$7,871	$8,021
San Bruno	39,599	$4,762	$4,814
San Carlos	26,716	$3,296	$3,346
San Mateo	87,865	$9,920	$10,089
S. San Francisco	55,946	$6,531	$6,642
Woodside	5,137	$878	$886

PROPOSED SCHEDULE OF ASSESSMENTS (INCLUDING $300 MEMBERSHIP FEE)

JURISDICTION	POPULATION 12-17-92	1992-93 ADOPTED DUES	1993-94 PROPOSED DUES
COUNTY OF SANTA CLARA	1,531,796	$88,394	$89,385
Campbell	36,478	$4,430	$4,458
Cupertino	41,079	$4,900	$4,983
Gilroy	31,909	$3,922	$3,938
Los Altos	26,715	$3,304	$3,346
Los Altos Hills	7,550	$1,159	$1,161
Los Gatos	27,711	$3,429	$3,459
Milpitas	54,368	$6,180	$6,498
Monte Sereno	3,288	$675	$675
Morgan Hill	25,064	$3,122	$3,157
Mountain View	68,889	$7,965	$8,040
Palo Alto	56,334	$6,645	$6,684
San Jose	803,038	$50,157	$50,761
Santa Clara	94,925	$10,766	$10,852
Saratoga	28,061	$3,499	$3,499
Sunnyvale	120,509	$12,854	$12,918
COUNTY OF SOLANO	364,691	$26,870	$27,529
Benicia	26,368	$3,212	$3,306
Dixon	11,526	$1,560	$1,614
Fairfield	84,679	$9,200	$9,745
Rio Vista	3,597	$691	$710
Suisun City	23,562	$2,983	$2,986
Vacaville	78,301	$8,849	$9,226
Vallejo	114,772	$12,290	$12,493
COUNTY OF SONOMA	407,187	$29,228	$29,781
Cloverdale	5,284	$870	$902
Cotati	6,152	$965	$1,001
Healdsburg	9,671	$1,398	$1,402
Petaluma	44,742	$5,258	$5,401
Rohnert Park	38,220	$4,516	$4,657
Santa Rosa	120,181	$12,574	$12,893
Sebastopol	7,277	$1,121	$1,130
Sonoma	8,410	$1,239	$1,259
Windsor	13,650	$1,782	$1,856
TOTALS		**$927,544**	**$940,893**
DUES RATES		**Adopted**	**Proposed**
First 50,000		0.114	0.114
Second 50,000		0.108	0.108
Next 100,000		0.074	0.074
Remaining Pop.		0.053	0.053

WORK PROGRAM



WORK PROGRAM
Fiscal Year 1993-94

Regional Planning - Growth and Development and Environmental Management

Priority Programs for ABAG Dues and MTC Planning Funds
- Data and Analysis
- Plan and Project Review
- Implementing Adopted Growth Management Platform
- Revised Housing Needs Determination Process
- Modifications to California Environmental Quality Act
- Bay Area Economic Forum (BAEF)

Federal, State or Foundation Funded Programs
- Housing
- Earthquake Safety
- Air Quality
- Water Quality*
- Hazardous Materials
- Waste Management
- San Francisco Estuary Project*

Enterprise Programs - Primarily Self-Supporting
- Bay Trail Development*

Local Government Services

Enterprise Programs - Primarily Self-Supporting
- Training Center
- Conference Services
- Data Center
- HAZMACON
- Pacific Recyclers Exposition
- Technical Assistance
- Financial Services
- Insurance Services
- Workers' Compensation Services
- Association of Bay Area Health Officials

Agency Management

Priority Programs for ABAG Dues
- Public Information/Regional Liaison
- Intergovernmental Coordination
- Legislation
- Agency Management

* ABAG Dues provide local match

REGIONAL PLANNING AND IMPLEMENTATION

Over the years ABAG has established a broad base of staff expertise in policy development and implementation assistance for many program areas. These capabilities are primarily focused on assisting local governments in coping with complex regional issues, as well as providing MTC with in-depth analysis of relationships between land use and transportation plans and projects and comprehensive planning issues at the local, subregional and regional levels.

GROWTH AND DEVELOPMENT

Data and Analysis[1] - Maintaining the economic, demographic and land use data base for the region is a critical ABAG responsibility. The data base is the foundation for developing models that assist MTC, other regional, State and federal agencies, local governments and the private sector in analyzing and determining the impacts of growth or change on the local economy; the fiscal viability of the governments is affected by change, as are the corresponding impacts on the physical infrastructure (transportation and wastewater treatment facilities) that support economic development in the region.

Staff continues to focus on updating and expanding the data base used for analysis and forecasts. This task is essential to maintaining the quality of information produced at ABAG, and crucial for policy analysis. The region's economy is moving into a critical period of slowing economic growth that will continue for several years. In December 1992, the latest revisions to ABAG's long-term economic and population forecast were released to local governments and the private sector. During the coming year, staff will also focus on increasing assessments of major regulatory, land use and transportation projects in the Bay Area.

Plan and Project Review[1] - Review of Federal grant applications continues under procedures for State and Areawide Clearinghouse Review established by the State to replace the former A-95 system. The review staff also sends staff-to-staff letters on draft environmental documents. These letters comment on the adequacy of information provided to local decision makers regarding concerns embodied in Regional Plan policies adopted by the General Assembly. The Clearinghouse staff heads an interagency review team (representatives from MTC, Caltrans, BAAQMD, and BART) which meets twice a month to exchange information on proposed major developments and coordinate comments. In addition, specific assistance is provided to MTC in reviewing the Annual Element of the Regional Transportation Improvement Program for consistency with adopted regional policies for growth and development.

Implementing Adopted Growth Management Platform [1] In FY 1992-93 the General Assembly endorsed a "Growth Management Platform". This Platform establishes organizational policies dealing with coordinated/integrated planning, subregional and regional responsibilities, consolidation of single-purpose agencies, conflict resolution, fiscal reform and housing.

Revised Housing Needs Determination Process - Develop and advocate approaches which incorporate incentives and disincentives into the process, consider past performance, and establish a two-track system allowing subregional bodies to develop alternative allocations consistent with regional housing needs.

Modifications to California Environmental Quality Act - Develop and advocate modifications to the existing state law and guideline which streamline the process without sacrificing its purpose

Bay Area Economic Forum[1] The economic development program, cosponsored by ABAG and the Bay Area Council, continued to build on its successes in its fifth year. The Forum, most recently, has been advocating a "market based" strategy to resolve some of the region's transportation and water supply problems, and plans to focus attention on strengthening economic opportunities for unemployed and underemployed youth in the Bay Area

Housing[2] - The primary emphasis of ABAG's housing program is on providing input to local jurisdictions in meeting the need for an increase in the supply and affordability of housing. Under state law ABAG is responsible for determining the regional need for housing, and each locality's share of that need, for households at all income levels.

During this last year, ABAG assisted member agencies by providing information and tools to help implement the housing needs determinations as part of each community's effort to revise the housing element of its general plan. This included the publication of "Blueprint for Bay Area Housing," an award-winning handbook provided free to all localities. In addition, ABAG provided assistance to local agencies in their interactions with the State Department of Housing and Community Development. This year staff will be working with cities and counties to address the requirements of SB 2011 and 2274 adopted by the Legislature in 1990. ABAG will continue to sponsor HomeBase, a foundation-supported partnership with Public Advocates to improve homelessness programs in the Bay Area.

Earthquake Safety[3] - Since 1976, ABAG has provided technical assistance to local governments in the use of earthquake information as well as successfully advocating important legislation at federal and state levels. Earthquake hazard mapping, and detailed information about damage potential, have been developed in five projects funded by the U.S. Geological Survey. Additional funding to allow local governments to have increased access to the hazard mapping is being sought from the Federal Emergency Management Agency (FEMA). The liability of local governments for earthquake losses has been examined and a similar estimate for the private sector completed. In 1991-92, ABAG completed a program, which began in 1988-89, to guide local government and business programs dealing with hazardous materials and toxic gases in earthquakes. These efforts were funded by the National Science Foundation and the South Coast Air Quality Management District. Staff will continue to update existing hazard maps to reflect information from the October 1989 Loma Prieta earthquake to the extent funding will allow. An assessment of the effect that earthquake had on the region's economy was completed in 1991-92.

Current efforts focus on examining housing damage during the Loma Prieta earthquake and predicting damaged housing in future earthquakes funded by the American Red Cross and BAREPP. Additional funding is being sought from the National Science Foundation (NSF).

Bay Trail Development[3] - Following adoption of the 1989 Bay Trail Plan, individuals representing property owners, environmental, recreational, and government groups formed a nonprofit corporation to carry out the Bay Trail effort. This effort, staffed by ABAG and jointly funded by ABAG dues and a special allocation by MTC of Regional Measure 1 revenues, has made great progress toward increasing multi-jurisdictional cooperation, public/private partnerships, and volunteer support for the project. In 1992 several new trail segments were developed and adjacent environmental areas enhanced.

ENVIRONMENTAL MANAGEMENT

Air Quality[3] -The Bay Area Air Quality Plan to meet federal mandates was formally adopted in 1982. Activities over the past several years have focused on plan implementation and monitoring the region's progress toward attainment of federal air quality standards. The recently enacted Clean Air Act of 1990 requires revisions to the '82 Plan. ABAG will work with BAAQMD and MTC to prepare updated air quality plans to satisfy federal requirements.

Coordination with MTC and BAAQMD in the advisory review and conformity assessment program continues through the Joint Plan and Project Review team and Joint Air Quality Policy Committee. The three regional agencies will begin to implement the '91 Clean Air Plan (CAP) to meet requirements of the California Clean Air Act, passed by the Legislature in 1988. State law requires greater efforts in air quality management than the newly reauthorized 1990 Federal Clean Air Act that requires another update of the State plan by 1994.

Water Quality[3] - Activities since 1978 have focused on amending and implementing the Regional Water Quality Management Plan for the San Francisco Bay Area. A multi-year program, funded under Sec. 205(j) of the Clean Water Act, via the State Water Resources Control Board, was finalized last fiscal year. Through this project a regulatory program to manage grease-trap wastes, including development of a model ordinance for local government implementation were developed.

ABAG is a cooperative partner with the Environmental Protection Agency in the San Francisco Estuary Project, a multi-year project to develop a comprehensive plan for conserving and managing the waters of San Francisco Bay and the Delta. ABAG has proposed, for funding under Section 319 of the Federal Clean Water Act, to conduct during 1993-94, low cost training in erosion control as a means of reducing stream siltation and soil loss.

Hazardous Materials[3] - ABAG is assisting counties in implementing the countywide hazardous materials programs, and has entered into a memorandum of understanding with all nine Bay Area counties to use the committee process to adopt "fair share" allocations of wastes to implement the regional and county hazardous waste management plans.

Waste Management - Since adoption of the Regional Solid Waste Management Plan in 1978, ABAG has conducted a number of studies and prepared reports on both hazardous and municipal solid waste management issues of concern to cities and counties. ABAG has initiated an annual conference on recycling "Pacific Recyclers Expo" to facilitate an exchange of information among local government employees, industry and businesses throughout California. In addition, in FY 1990-91, ABAG initiated efforts to implement a memorandum of understanding (MOU) on the management of hazardous wastes with the nine counties. The MOU creates a hazardous waste capacity allocation committee, which made its first recommendation for county action last year. The MOU Committee currently reviews hazardous waste processing and siting needs of local members and negotiates with State agencies over requirements imposed on local governments.

San Francisco Estuary Project[3] - Under Federal legislation, the Environmental Protection Agency is sponsoring a major cooperative study of the current and future conditions of the San Francisco Bay Estuary. The goal of this five-year project is to develop a plan for the comprehensive conservation and management of the estuary, including the control of on-land pollutants that degrade it. Other sponsoring agencies include the State Water Resources Control Board and ABAG. ABAG provides a wide variety of administrative, managerial, technical and office support services for the project, which is managed by EPA staff. The project is nearing completion and with much of the technical work complete, the draft management plan required under Federal law is being reviewed by all concerned agencies and the public. Adoption of the Final Comprehensive Conservation and Management Plan is scheduled for spring 1993.

TRAINING AND CONFERENCE SERVICES

Training Center[2] - In the six years since its establishment, ABAG's Training Center has presented training courses and workshops on a broad range of timely topics. Courses are taught by experts in areas such as; housing, water quality, hazardous materials, energy, population projections and infrastructure financing programs. The curriculum has expanded to include courses in new approaches for public agency management, risk management, effective planning techniques, and other specialized technical topics. Registration fees and training contracts jointly cover the costs of the Training Center.

Conference Services[2] - ABAG conference services offers conference organization and production assistance to public and private sectors. ABAG has produced conferences, workshops and training programs for as many as 7,500 people and as few as 25. ABAG conference services offers complete packages from concept to delivery.

LOCAL GOVERNMENT SERVICES

Data Center[2] - In this continuing program, Data Center staff undertake small area studies under contract and provide Census and other data and analytic services on a cost reimbursement basis. With the results of the 1990 Census, ABAG staff is dispensing information widely to its member agencies in a timely fashion.

HAZMACON[2] - ABAG's annual Hazardous Materials Management Conference and Exposition, was held at the Long Beach Convention Center in March/April 1992. The conference returns to the San Francisco Bay Area in 1993. This four day, four-tiered event includes simultaneous technical workshops, exhibits, demonstrations and training sessions. HAZMACON brings together the most knowledgeable professionals in the western United States and decision makers with authority and responsibility to specify and buy equipment and services. Benefiting from the program are 1) industry leaders from many disciplines who come to exchange information on all aspects of hazardous materials management in order to solve the industry's problems, and 2) government representatives as users of hazardous materials, generators of hazardous wastes, and providers of emergency services.

Pacific Recyclers Exposition[2] - In December 1992, ABAG sponsored its second annual conference and exposition devoted to waste recycling and minimization. This professional, technical conference and product exhibition promoted knowledge and understanding of recycling of solid wastes and reducing the solid waste stream in conformance to AB 939. The program includes training, product information and design and implementation of local government programs. In 1993, Pacific Recyclers Expo will be held together with HAZMACON in the Bay Area.

Technical Assistance[2] - Drawing on capabilities developed in ABAG's planning programs, technical assistance is made available to local and state governments and the private sector in accord with ABAG's policies on cost reimbursement. Services include: data development and analysis; assistance in developing plans and plan elements; conducting special studies and demonstrations, and preparing reports.

Financial Services[2] - In FY 1983-84 ABAG initiated a cooperative credit pooling program for member governments. The program enables local agencies to finance as a group public capital improvements through tax-exempt Certificates of Participation. Through this program public agencies are able to save by sharing costs associated with issuing the certificates. In 1987-88, Financial Services were expanded to include a medium term capital financing program called PEARL (Pooled Exempt Adjustable Rate Leases), followed in 1992 by a similar program known as ELVIS (Exempt Lease Variable Interest Securities). ABAG also has available a program called PRIME (Pooled Rated Investments in Municipal Exempts) which offers long-term financing.

ABAG is also assisting with the financing needs of non-profit agencies serving our communities. ABAG formed and is serving as administrator of the ABAG Finance Authority for Nonprofit Corporations which acts as issuer on behalf of nonprofit agencies.

Other financing options will continue to be added to serve the financing needs of local governments. In addition to publicizing and expanding these services, ABAG is looking into other ways to meet the financing needs of local government agencies.

Insurance Services[2] - In 1986, the ABAG Pooled Liability Assurance Network (ABAG PLAN Corporation) program was established. It has saved participants millions of dollars and declared equity distributions to members every year since 1990. PLAN actively promotes municipal risk

management among participating jurisdictions and these loss control efforts contributed to the return of tax dollars to these communities. The ABAG PLAN covers 28 Bay Area cities.

In the year to come, the PLAN Board of Directors will be exploring the feasibility of self-insuring property insurance coverage and providing comprehensive risk management services to all members. This year ABAG PLAN reserves will top $22 million and maintain an actuarial confidence level of 90 percent. Few insurance companies can boast this type of funding stability.

Workers Compensation Services[2] - ABAG in 1987-88 began a program to provide administration of agencies' workers compensation programs. It now includes 17 agencies. All professional staff are state-certified workers' compensation self-insurance administrators.

Association of Bay Area Health Officials (ABAHO)[2] - Fiscal year 1985-86 saw, through a joint effort with ABAG, the initiation of the Association of Bay Area Health Officials, a federation of the local health jurisdictions in the San Francisco and Monterey Bay Areas. ABAHO is administered through ABAG and funded through counties and in-kind contributions from ABAG. Members include the health officers for ten jurisdictions in the greater Bay Area--the counties of Alameda, Contra Costa, Marin, Monterey, San Francisco, San Mateo, Santa Clara, Santa Cruz and Solano, and the City of Berkeley. The initial focus of ABAHO was informal regional AIDS planning. ABAHO quickly expanded its focus to include a variety of critical issues facing local health jurisdictions. Some of these issues include mental health, jail health, environmental health, emergency medical services, maternal and child health, and health promotion. In July of 1990, ABAHO, through ABAG, received funding to implement a regional tobacco education/prevention project. In April 1992, a second grant was awarded to continue this project through June 30, 1994, and is operated under a grant with the State Department of Health Services.

AGENCY MANAGEMENT

Public Information/Regional Liaison[1] - ABAG recognizes the need to involve elected officials, citizens, technical professionals, the private sector and special interest groups in the planning process, and to inform these same groups of the services ABAG can provide. The Public Affairs staff conducts a coordinated communications program which includes the: production and distribution of a government directory, bibliographies, newsletters, rosters, informational brochures, fact sheets, and slide-tape presentations; liaison with the newsprint and electronic media; maintenance of regional issues information files and mailing lists; organization of General Assemblies, public hearings, workshops, conferences, and meetings of the Executive Board and standing committees; liaison with member governments; production of educational programs in cooperation with community organizations, and other public agencies and the media; responses to requests for information from the general public, educational

institutions, and other organizations and agencies. The staff is also responsible for the ABAG Associates program, advertising and recruiting new private sector members and giving staff support to the Corporate Advisory Committee.

Intergovernmental Coordination[1] - Ensuring coordination with MTC, throughout the year as well as in preparation of the Overall Work Program, continues as a major focus. This close working relationship is essential to avoid duplication of effort in the use of transportation funds. It also helps ensure that ABAG's comprehensive planning program contributes substantially to making regional transportation planning more cost-effective, efficient and responsive to the needs of the region's commuters, industries and the transit dependent. Coordination with and among local governments and regional agencies, the private sector and special interest groups will continue, both directly and through support of ABAG's standing committees, joint policy committees, task forces and advisory committees.

Legislation[1] - ABAG's legislative program will focus this year on legislation that: promotes the principles in the Regional Growth Management Platform, adopted by the General Assembly in October 1992; supports local governments efforts to reform the housing needs allocation process; and helps streamline the CEQA process. ABAG will continue to support strengthening local government fiscal capacity by developing and co-sponsoring legislation to establish independent, stable revenue sources for local governments. Any legislation which may arise from the Bay Vision 2020 action coalition and continued legislative efforts to introduce mandated regional governance will be closely monitored, and the Association will be asked to comment and take positions in these matters. ABAG will also review and comment on other legislation affecting local governments and regional planning in the Bay Area.

Agency Management[1] - To make most efficient use of scarce resources in meeting needs of member governments; the tasks include monitoring and coordinating of local services, special projects, interagency relations, regional planning, training, legislation and public affairs -- activities centralized in the office of the Executive Director. Agency management also oversees annual budget preparation and General Assembly, Executive Board, Finance & Personnel, Legislation & Governmental Organization and Administrative Committee support, and the regional planning program.

[1] Priority programs for ABAG dues and MTC comprehensive planning funds
[2] Programs expected to be primarily self-supporting
[3] Federally or State funded programs

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